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JASPER COUNTY COUNCIL SPECIAL CALLED

VIRTUAL MEETING

Jasper County Clementa C. Pinckney Government Bldg 358 3rd Avenue Ridgeland, SC 29936

> Wednesday, September 28, 2022 Agenda

7:30PM

Call to Order by Chairwoman Barbara B. Clark

Clerk's Report of Compliance with the Freedom of Information Act.

In compliance with the Freedom of Information Act, notice of meetings and agendas were posted and furnished to all news media and persons requesting notification

Pledge to the Flag

Invocation

Approval of Agenda

Resolution:

A: David Tedder - Resolution/Proclamation #R-2022-24 Declaring State of Emergency In Jasper County Due to Hurricane Ian.

Adjourn:

STATE OF SOUTH CAROLINA COUNTY OF JASPER

RESOLUTION/PROCLAMATION NUMBER R-2022-24

RESOLUTION/PROCLAMATION DECLARING STATE OF EMERGENCY IN JASPER COUNTY DUE TO HURRICANE IAN

WHEREAS, Jasper County Ordinance Section 9-55 grants the County Council the power to meet the imminent threats of public health, welfare and property conservation and the dangers to the county and its residents resulting from disasters and emergencies of any origin, and may issue proclamations and regulations concerning emergency relief and related matters which during an emergency situation shall have the full force and effect of law, and

WHEREAS, a state of disaster emergency pursuant to Ordinance 9-55 may be declared by the county council at a regular scheduled, special called or emergency meeting if it finds a disaster has occurred, or that the threat thereof is imminent, and extraordinary emergency measures are deemed necessary to cope with the existing or anticipated situation; and

WHEREAS, once a state of emergency has been declared, Section 9-55 provides that the County Council may:

- (1) Suspend existing laws and regulations prescribing the procedures of conduct for county business if strict compliance with the provisions of any statute, order, rule or regulation would in any way prevent, hinder or delay the necessary action in coping with the emergency;
- (2) Utilize all available resources of county government as reasonably necessary to cope with the disaster emergency;
- (3) Transfer the direction, personnel or functions of county departments and agencies or units thereof for the purpose of facilitating or performing emergency services as necessary or desirable;
- (4) Compel performance by elected and appointed county government officials and employees of the duties and functions assigned in county disaster plans;
 - (5) Contract, requisition and compensate for goods and services from private sources;
- (6) Direct and compel evacuation of all or parts of the population from any stricken or threatened area within the county if such action is deemed necessary for the preservation of life or other disaster mitigation, response or recovery;
- (7) Prescribe routes, models of transportation and destinations in connection with any evacuation;

- (8) Control egress and ingress to and from a disaster area, with the movement of persons within the area and the occupancy of the premises therein;
- (9) Suspend, or limit, the sale, dispensing or transportation of alcoholic beverages, firearms, explosives and combustibles;
 - (10) Suspend, or limit, nonemergency activities and prohibit public assemblies; and

WHEREAS, On September 28, 2022, Henry McMaster, Governor of the State of South Carolina, issued an Executive Order declaring that a State of Emergency exists in South Carolina in the areas including Jasper County. Governor McMaster directed that all prudent preparations be taken at the individual, local and state levels to protect against the possible effects of Hurricane Ian. It is anticipated the Governor could issue several subsequent Executive Orders relating to and regarding the dangers posed by Hurricane Ian, including the possible mandatory or voluntary general population evacuation of areas of coastal South Carolina, including Beaufort and Jasper County Zone A, as well as a mandatory or voluntary medical evacuation in the event the track or intensity of Hurricane Ian increase the risk of harm.

WHEREAS, County Council, in response to the Governor's Executive Order, called an emergency Council meeting, as allowed by law, to be held on September 28, 2022 at 7:30 p.m. EST, providing as much notice as available in light of the emergent situation and the need to take preparatory actions, with email notification going to the news organizations and regular agenda email list, for consideration of a Resolution/Proclamation regarding the Executive Order and the emergency situation presented by Hurricane Ian; and

WHEREAS, County Council makes the following findings:

- 1. Hurricane Ian is a large, powerful hurricane potentially creating a disaster scenario as envisioned by the above noted Ordinances, due to the possible evacuation of Beaufort and Jasper County Zone A, the possible medical evacuation, and the regional evacuation of parts of Florida and Georgia through the I-95 and Highway 17 northerly routes which traverse Jasper County, potentially creating problems on these routes and the roads and highways leading off these routes eastward and westward, particularly Highways 278, 462 and 321;
- 2. Hurricane Ian is expected to move through or near Jasper County and South Carolina beginning on Friday, September 30th, bringing high winds and substantial rain, impacting not only the driving conditions on the abovementioned routes and areas, but also the potential for flooding on other roads and areas in Jasper County on September 30th through October 2nd or beyond, affecting all portions of the County;
- 3. Hurricane Ian creates an imminent threat to the life, health, safety and welfare of the entire geographic area of Jasper County and its residents; and

- 4. Emergency measures are necessary in order to cope with the existing and anticipated dangers presented by Hurricane Ian.
- 5. It is prudent to authorize the Administration to take appropriate measures to maintain and provide for potential reimbursement from the Federal Emergency Management Agency for eligible expenditures should all or a portion of Jasper County be declared a Disaster Area.

THEREFORE, JASPER COUNTY COUNCIL DECLARES AND PROCLAIMS A STATE OF EMERGENCY IN ALL AREAS OF JASPER COUNTY DUE TO THE DANGERS PRESENTED BY HURRICANE IAN. COUNCIL AFFIRMS THE DUTIES, OBLIGATION AND RESPONSIBILITIES OF THE AGENCY JASPER COUNTY EMERGENCY MANAGEMENT DIRECTOR AS SET FORTH IN CHAPTER 9 OF THE JASPER COUNTY CODE OF ORDINANCES;

THIS STATE OF EMERGENCY SHALL LAST UNTIL OCTOBER 2, 2019 UNLESS RESCINDED BY COUNTY COUNCIL BEFORE THAT DATE OR BY THE GOVERNOR;

FURTHER, JASPER COUNTY COUNCIL HEREBY AUTHORIZES THE ADMINISTRATOR TO EXECUTE ANY AND ALL DOCUMENTS WHICH WILL ALLOW THE COUNTY TO SEEK REIMBURSEMENT FROM FEMA FOR STORM RELATED DAMAGES, AS WELL AS SEEKING REIMBURSEMENT FROM OTHER AGENCIES, STATE OR FEDERAL, WHICH ARE AVAILABLE FOR STORM DAMAGE MITIGATION/REIMBURSEMENT;

FURTHER, DUE TO THE POTENTIAL FOR THE LOSS OF COMMUNICATION AMONGST THE COUNTY COUNCIL MEMBERS DURING THIS STATE OF EMERGENCY, IN THE EVENT A QUORUM OF COUNCIL IS UNABLE TO BE CONVENED PHYSICALLY OR TELEPHONICALLY, AND IMMEDIATE ACTION MUST BE TAKEN BY COUNCIL TO PROTECT THE HEALTH, SAFETY AND WELFARE OF THE CITIZENS AND OTHERS WITHIN THE COUNTY, PURSUANT TO THIS PROCLAMATION, THE JASPER COUNTY COUNCIL CHAIRWOMAN IS HEREBY DELEGATED IN SUCH SITUATIONS THE EMERGENCY AUTHORITY TO ISSUE SUCH FURTHER PROCLAMATIONS AND DIRECTIVES CONCERNING PUBLIC SAFETY, DISASTER RELIEF AND RELATED MATTERS AS MAY BE NECESSARY TO IMPLEMENT AND CARRY OUT THE MEASURES NECESSITATED BY THIS EMERGENCY SITUATION AND RECOVERY EFFORTS.

SIGNATURES FOLLOW

This Resolution/Proclamation shall take effect immediately.

	GIVEN UNDER MY HAND THIS 28 TH DAY OF SEPTEMBER 2022.
	Barbara B. Clark Chairwoman, Jasper County Council
APPROVED AS TO FORM:	
David L. Tedder County Attorney	
ATTEST:	
Wanda Simmons, Clerk to Council	

State of South Carolina

Executibe Department



FILED

SEP 2 8 2022

Mark Hammond SECRETARY OF STATE

Office of the Governor

EXECUTIVE ORDER NO.

2022-28

WHEREAS, the National Hurricane Center has determined from the latest forecast models that Hurricane Ian, which is currently a category 4 hurricane, is anticipated to make landfall along the coast of the State of Florida today, and is thereafter expected to impact the State of South Carolina and other areas in the southeastern region of the United States; and

WHEREAS, according to preliminary forecasts, Hurricane Ian and the severe weather conditions associated therewith have the potential to cause significant damage to public and private property and to disrupt essential utility services and other critical systems throughout the State of South Carolina; and

WHEREAS, the undersigned has been advised that Hurricane Ian, including the anticipated strong winds, heavy rain, flash flooding, dangerous storm surge, and other hazardous weather conditions, represents a significant threat to the State of South Carolina, which requires that the State proactively prepare for the potential impacts and take timely precautions to protect and preserve property, critical infrastructure, communities, and the general safety and welfare of the people of this State; and

WHEREAS, in light of the foregoing circumstances, the undersigned has determined that it is necessary and appropriate to take additional proactive action to expedite ongoing preparations and to facilitate future emergency management, response, recovery, and relief efforts in connection with Hurricane Ian and the forecasted severe weather conditions and anticipated impacts associated with the same; and

WHEREAS, as the elected Chief Executive of the State, the undersigned is authorized pursuant to section 25-1-440 of the South Carolina Code of Laws, as amended, to "declare a state of emergency for all or part of the State if he finds a disaster... has occurred, or that the threat thereof is imminent and extraordinary measures are considered necessary to cope with the existing or anticipated situation"; and

WHEREAS, in accordance with section 25-1-440 of the South Carolina Code of Laws, when an emergency has been declared, the undersigned is "responsible for the safety, security, and

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welfare of the State and is empowered with [certain] additional authority to adequately discharge this responsibility," to include issuing, amending, and rescinding "emergency proclamations and regulations," which shall "have the force and effect of law as long as the emergency exists"; and

WHEREAS, pursuant to section 25-1-440 of the South Carolina Code of Laws, when an emergency has been declared, the undersigned is further authorized to "suspend provisions of existing regulations prescribing procedures for conduct of state business if strict compliance with the provisions thereof would in any way prevent, hinder, or delay necessary action in coping with the emergency"; and

WHEREAS, in addition to the foregoing, section 25-1-440 of the South Carolina Code of Laws authorizes the undersigned, during a declared emergency, to "transfer the direction, personnel, or functions of state departments, agencies, and commissions, or units thereof, for purposes of facilitating or performing emergency services as necessary or desirable," and to "compel performance by elected and appointed state, county, and municipal officials and employees of the emergency duties and functions assigned them in the State Emergency Plan or by Executive Order"; and

WHEREAS, in accordance with section 56-5-70(A) of the South Carolina Code of Laws, as amended, during a declared emergency and in the course of responding to the emergency, requirements relating to registration, permitting, length, width, weight, and load are suspended for commercial and utility vehicles travelling on non-interstate routes for up to one hundred twenty (120) days, provided that such vehicles do not exceed a gross weight of ninety thousand (90,000) pounds and do not exceed a width of twelve (12) feet, and requirements relating to time of service suspensions for commercial and utility vehicles travelling on interstate and non-interstate routes are suspended for up to thirty (30) days, unless extended for additional periods pursuant to the Federal Motor Carrier Safety Regulations; and

WHEREAS, the Federal Motor Carrier Safety Regulations limit, inter alia, the hours of service for operators of commercial vehicles, 49 C.F.R. §§ 390 et seq., and federal law prescribes certain weight limitations for vehicles on interstate highways, 23 U.S.C. § 127; and

WHEREAS, pursuant to 49 C.F.R. § 390.23, the governor of a state may suspend certain federal rules and regulations for commercial vehicles responding to an emergency if the governor determines that an emergency condition exists; and

WHEREAS, the undersigned has determined that the prompt restoration of utility services and the uninterrupted transportation of essential goods, equipment, and products to or from the impacted areas are critical to the safety and welfare of the people of South Carolina and neighboring States, such that it is necessary and appropriate for the State of South Carolina to expedite ongoing preparations and support further emergency management, response, recovery, and relief efforts by facilitating the operation of critical transportation services; and

WHEREAS, for the aforementioned and other reasons, and in recognition and furtherance of the undersigned's responsibility to provide for and ensure the health, safety, security, and welfare of the people of the State of South Carolina, after conferring with the relevant state and federal agencies, officials, and experts, the undersigned has determined that Hurricane Ian and the

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forecasted severe weather conditions and anticipated impacts associated therewith constitute an actual or imminent emergency for the State of South Carolina and that extraordinary measures are necessary to cope with the existing or anticipated situation.

NOW, THEREFORE, by virtue of the authority vested in me as Governor of the State of South Carolina and pursuant to the Constitution and Laws of this State and the powers conferred upon me therein, I hereby declare that a State of Emergency exists in South Carolina. Accordingly, for the foregoing reasons and in accordance with the cited authorities and other applicable law, I further order and direct as follows:

Section 1. Emergency Measures

- A. I hereby activate the South Carolina Emergency Operations Plan ("Plan") and direct that the Plan be further placed into effect and that all prudent preparations be taken at the individual, local, and state levels to prepare for and respond to the forecasted severe weather related to Hurricane Ian and the potential impacts associated with the same. I further direct the utilization of all available resources of state government as reasonably necessary to address the current State of Emergency.
- B. I hereby place specified units and/or personnel of the South Carolina National Guard on State Active Duty, pursuant to section 25-1-1840 of the South Carolina Code of Laws, as amended, and direct the Adjutant General to issue the requisite supplemental orders as he deems necessary and appropriate. I further order the activation of South Carolina National Guard personnel and the utilization of appropriate equipment, in the discretion of the Adjutant General and in coordination with the Director of the South Carolina Emergency Management Division ("EMD"), to take necessary and prudent actions to assist the people of this State. I authorize Dual Status Command, as necessary, to allow the Adjutant General or his designee to serve as commander over both federal (Title 10) and state forces (National Guard in Title 32 and/or State Active Duty status).
- C. I hereby order that all licensing and registration requirements regarding private security personnel or companies contracting with South Carolina security companies in protecting property and restoring essential services in South Carolina shall be suspended, and I direct the South Carolina Law Enforcement Division ("SLED") to initiate an emergency registration process for those personnel or companies for a period specified, and in a manner deemed appropriate, by the Chief of SLED.
- D. I hereby authorize and direct any agency within the undersigned's Cabinet or any other department within the Executive Branch, as defined by section 1-30-10 of the South Carolina Code of Laws, as amended, through its respective director or secretary, to waive or "suspend provisions of existing regulations prescribing procedures for conduct of state business if strict compliance with the provisions thereof would in any way prevent, hinder, or delay necessary action in coping with the emergency," in accordance with section 25-1-440 of the South Carolina Code of Laws and other applicable law.
- E. I hereby authorize and direct state agencies and departments to utilize the emergency procurement procedures set forth in section 11-35-1570 of the South Carolina Code of

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Laws, as amended, and any regulations issued pursuant thereto, as necessary and appropriate, to facilitate and expedite the acquisition of any critical materials, resources, or services during the State of Emergency.

- F. I hereby declare that the prohibitions against price gouging pursuant to section 39-5-145 of the South Carolina Code of Laws, as amended, are in effect and shall remain in effect for the duration of the State of Emergency.
- G. I hereby waive the requirement of a written mutual aid agreement for law enforcement services authorized by the Law Enforcement Assistance and Support Act, codified as amended in Title 23, Chapter 20 of the South Carolina Code of Laws, during the State of Emergency in accordance with section 23-20-60 of the South Carolina Code of Laws, as amended.
- I hereby authorize and direct state agencies and departments, including state-H. supported colleges, universities, and technical colleges, to follow county government closure determinations, consistent with the normal state procedure associated with hazardous weather conditions, for purposes of closing state government offices in any such counties or operating the same on an abbreviated schedule to ensure the safety of state employees and the general public. Emergency or other critical personnel designated and determined by, and in the sole discretion of, the corresponding Agency Head, or their designee, as essential or mission-critical to the State's preparation for or response to emergency conditions related to Hurricane Ian, or otherwise necessary to serve the State of South Carolina or to ensure the continuity of critical operations of state government, may still be required to report to work. State agencies and departments shall utilize, to the maximum extent possible, telecommuting or work-from-home options for nonessential employees. Notwithstanding the foregoing, pursuant to section 25-1-440 of the South Carolina Code of Laws, as well as other applicable law, I hereby prohibit any county, municipality, or other political subdivision of the State of South Carolina from restricting access by essential state employees to any location or facility that is occupied or utilized, in whole or in part, by any state agency or department. Accordingly, I hereby direct that any such county, municipality, or other political subdivision of the State shall authorize, allow, and provide access to said locations or facilities by any state agency or department, and the officials and employees thereof, as deemed necessary and appropriate and in the manner prescribed by the state agency or department so as to ensure the uninterrupted performance and provision emergency, essential, or otherwise missioncritical government functions and services during the State of Emergency.

Section 2. Transportation Waivers

- A. I hereby determine and declare that the existing and anticipated threats, circumstances, or conditions described herein associated with Hurricane Ian and the potential impacts related to the same constitute an emergency pursuant to 49 C.F.R. § 390.23 for purposes of suspending certain rules and regulations, as set forth below, for commercial vehicles and operators of commercial vehicles in accordance with 49 C.F.R. § 390.23 and section 56-5-70 of the South Carolina Code of Laws.
- B. I hereby authorize and direct the South Carolina Department of Transportation ("DOT") and the South Carolina Department of Public Safety ("DPS"), including the State Transport Police, as needed, to waive or suspend application and enforcement of the requisite state

and federal rules and regulations pertaining to registration, permitting, length, width, weight, load, and hours of service for commercial vehicles and operators of commercial vehicles operating in accordance with the provisions of the Federal Motor Carrier Safety Administration's ("FMCSA") September 28, 2022 Regional Emergency Declaration No. 2022-013 Under 49 C.F.R. § 390.23, or any future amendments or supplements thereto; providing direct assistance, as defined by 49 C.F.R. § 390.5, to the declared emergency in this State or to any declared emergency in the State of Georgia or the State of North Carolina in connection with the forecasted severe weather associated with Hurricane Ian or the anticipated impacts thereof; or otherwise providing direct assistance to supplement state and local efforts and capabilities related to the same, to include commercial vehicles and operators of commercial vehicles transporting equipment, materials, or persons necessary for the restoration of utility services or debris removal and those transporting essential goods and products, such as food, water, medicine, medical supplies and equipment, fuels and petroleum products (to include fuel oil, diesel oil, gasoline, kerosene, propane, and liquid petroleum), livestock, poultry, feed for livestock and poultry, and crops and other agricultural products ready to be harvested (to include timber and wood chips).

- C. I hereby authorize DOT and DPS, as applicable, to apply for or request any additional federal regulatory relief, waivers, permits, or other appropriate flexibility deemed necessary, whether pertaining to the transportation of overweight loads on interstate highways or otherwise, on behalf of the State of South Carolina and to promptly implement the same without the need for further Orders.
- D. This Section shall not be construed to require or allow an ill or fatigued driver to operate a commercial motor vehicle. In accordance with 49 C.F.R. § 390.23, "a driver who informs the motor carrier that he or she needs immediate rest must be permitted at least ten (10) consecutive hours off duty before the driver is required to return to such terminal or location." Likewise, this Section shall not be construed as an exemption from the applicable controlled substances and alcohol use and testing requirements in 49 C.F.R. § 382, the commercial driver's license requirements in 49 C.F.R. § 383, or the financial responsibility requirements in 49 C.F.R. § 387, and it shall not be interpreted to relieve compliance with any other state or federal statute, rule, order, regulation, restriction, or other legal requirement not specifically waived, suspended, or addressed herein or addressed in any additional or supplemental guidance, rules, regulations, restrictions, or clarifications issued, provided, or promulgated by DOT or DPS.
- E. Subject to any guidance, rules, regulations, restrictions, or clarification issued, provided, or promulgated, or which may be issued, provided, or promulgated, by DOT or DPS, as authorized herein or as otherwise provided by law, and notwithstanding the waiver or suspension of certain rules and regulations as set forth above, drivers in South Carolina are still subject to the following state requirements to ensure public safety:
 - 1. Weight, height, length, and width for any such vehicle with five (5) weight bearing axles on highways or roadways maintained by the State of South Carolina shall not exceed, for continuous travel on all non-interstates, United States, and South Carolina designated routes, maximum dimensions of twelve (12) feet in width (except as provided below), thirteen (13) feet six (6) inches in height, and ninety thousand (90,000) pounds in gross weight.
 - 2. Posted bridges may not be crossed.

- 3. All vehicles shall be operated in a safe manner, shall not damage the highways nor unduly interfere with highway traffic, shall maintain the required limits of insurance, and shall be clearly identified as a utility vehicle or shall provide appropriate documentation indicating they are responding to the emergency.
- 4. Except as provided below, any vehicles that exceed the above dimensions, weights, or both, must obtain a permit with defined routes from the South Carolina Department of Transportation Oversized/Overweight Permit Office. To order a permit, please call (803) 737-6769 during normal business hours, 8:30 a.m. 5:00 p.m., or (803) 206-9566 after normal business hours.
- 5. In accordance with federal law, vehicles traveling on non-interstate routes within the National Network may not exceed a width of 102 inches or 8.6 feet without a special permit. Information regarding special permits for width on the National Network are available on DOT's website, and a list of routes on the National Network is set forth in Appendix A to 23 C.F.R. Part 658.
- 6. Transporters are responsible for ensuring they have oversize signs, markings, flags, and escorts as required by the South Carolina Code of Laws relating to oversized/overweight loads operating on South Carolina roadways.
- F. I hereby authorize DOT and DPS to issue, provide, or promulgate any necessary and appropriate additional or supplemental guidance, rules, regulations, or restrictions regarding the application, implementation, or enforcement of this Section, or to otherwise provide clarification regarding the same, without the need for further Orders.
- G. I hereby authorize and direct DPS, including the South Carolina Highway Patrol, as needed, to waive or suspend, in whole or in part, operation of the requisite rules and regulations, to include Regulation 38-600 of the South Carolina Code of Regulations, pertaining to the use of the South Carolina Highway Patrol Wrecker Rotation List.
- H. This Section is effective immediately and shall remain in effect for thirty (30) days or the duration of the emergency, whichever is less, in accordance with 49 C.F.R. § 390.23 and section 56-5-70(D) of the South Carolina Code of Laws, except that requirements relating to registration, permitting, length, width, weight, and load are suspended for commercial and utility vehicles travelling on non-interstate routes for up to one hundred twenty (120) days, pursuant to the provisions of section 56-5-70 of the South Carolina Code of Laws, unless otherwise modified, amended, or rescinded by subsequent Order.

Section 3. General Provisions

- A. This Order is not intended to create, and does not create, any individual right, privilege, or benefit, whether substantive or procedural, enforceable at law or in equity by any party against the State of South Carolina, its agencies, departments, political subdivisions, or other entities, or any officers, employees, or agents thereof, or any other person.
- B. If any section, subsection, paragraph, subparagraph, sentence, clause, phrase, or word of this Order is for any reason held to be unconstitutional or invalid, such holding shall not affect the constitutionality or validity of the remaining portions of this Order, as the undersigned would have issued this Order, and each and every section, subsection, paragraph, subparagraph,

sentence, clause, phrase, and word thereof, irrespective of the fact that any one or more other sections, subsections, paragraphs, subparagraphs, sentences, clauses, phrases, or words hereof may be declared to be unconstitutional, invalid, or otherwise ineffective.

- C. This Order shall be implemented consistent with and to the maximum extent provided by applicable law and shall be subject to the availability of appropriations. This Order shall not be interpreted, applied, implemented, or construed in a manner so as to impair, impede, or otherwise affect the authority granted by law to an executive agency or department, or the officials or head thereof, including the undersigned.
- D. I hereby expressly authorize the Office of the Governor to provide or issue any necessary and appropriate additional or supplemental guidance, rules, regulations, or restrictions regarding the application of this Order or to otherwise provide clarification regarding the same, through appropriate means, without the need for further Orders.
- E. This Order is effective immediately and shall remain in effect for a period of fifteen (15) days unless otherwise expressly stated herein or modified, amended, or rescinded by subsequent Order. Further proclamations, orders, and directives deemed necessary to ensure the fullest possible protection of life and property during this State of Emergency shall be issued orally by the undersigned and thereafter reduced to writing and published for dissemination within the succeeding 24-hour period.

GIVEN UNDER MY HAND AND THE GREAT SEAL OF THE STATE OF SOUTH CAROLINA, THIS 28th DAY OF SEPTEMBER, 2022.

HENRY MCMASTER
Governor

MARK HAMMOND
Secretary of State